

## Message Text

CONFIDENTIAL

PAGE 01 STATE 230294  
ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

66011

DRAFTED BY IO/UNA:BJSHARP

APPROVED BY IO/UNA:JFTEFFT

-----083234 120227Z /66

O 112319Z SEP 78

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK IMMEDIATE 0000

C O N F I D E N T I A L STATE 230294

FOLLOWING REPEAT NAIROBI 13393 ACTION SECSTATE  
INFO ADDIS ABABA LUSAKA MOGADISCIO USCINCEUR 08 SEP 78.

QUOTE: C O N F I D E N T I A L NAIROBI 13393

EO 11652: XGDS-2

TAGS: PEPR, US, KE

SUBJECT: CALL ON FOREIGN MINISTER WAIYAKI

1. SUMMARY: FOREIGN MINISTER WAIYAKI CALLED ME IN TODAY FOR A GENERAL TOUR D'HORIZON, WHICH I GATHER HE IS HAVING WITH A NUMBER OF AMBASSADORS FROM EXPECIALLY FRIENDLY COUNTRIES FOLLOWING MOI'S ASSUMPTION OF THE PRESIDENCY. I WAS ACCOMPANIED BY MY DCM. TALK EMPHASIZED KENYAN DESIRE TO MAINTAIN THE SPECIAL TIES OF FRIENDSHIP WHICH EXIST BETWEEN OUR TWO COUNTRIES. FOREIGN MINISTER SAID NEW PRESIDENT HOPED ADDRESS UNGA AND TAKE OPPORTUNITY TO TRAVEL TO WASHINGTON TO MEET WITH PRESIDENT CARTER, IF ONLY FOR HALF-HOUR MEETING. WAIYAKI OFFERED AGAIN, AS HE HAS SO OFTEN IN PAST, TO HELP WHERE POSSIBLE WITH US-ETHIOPIAN RELATIONS, SINCE "ETHIOPIANS LISTEN TO WHAT KENYA HAS TO SAY." WAIYAKI, WHO TRAVELING TO ZAMBIA TONIGHT, ASKED IF WE HAD SPECIFIC INFORMATION ON SMITH PLANS TO RETALIATE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 230294

FOR AIRCRAFT INCIDENT. I REPLIED THAT WE DID NOT. END SUMMARY.

2. THE FOREIGN MINISTER OPENED THE CONVERSATION BY SAYING HOW PLEASED THE KENYAN GOVERNMENT HAD BEEN WITH THE SIZE AND IMPORTANCE OF THE UNITED STATES DELEGATION TO THE KENYATTA FUNERAL. HE SAID THAT TO SEE JUSTICE MARSHALL

WAS FOR HIM PERSONALLY A PLEASURE, SINCE WAIYAKI HAD BEEN AT THE LANCASTER HOUSE CONFERENCE IN 1961 AT WHICH JUSTICE MARSHALL HAD ASSISTED THE KENYAN PRE-INDEPENDENCE DELEGATION. I RE BY NOTING HOW PLEASED OUR DELEGATION HAD BEEN WITH THE EXCELLENT TREATMENT THEY HAD GOTTEN WHILE IN KENYA AND HOW IMPRESSED THEY WERE WITH THE FLAWLESS ORGANIZATION OF THE FUNERAL ITSELF.

3. MOVING ON TO MORE GENERAL CONVERSATION, THE FOREIGN MINISTER ASKED IF WE HAD HAD ANY WORD FROM THE CAMP DAVID TALKS. I REPLIED THAT IT WAS APPARENT THAT ALL PARTIES WERE TAKING THE EFFORT MOST SERIOUSLY, AND ALL NEWS OF THE PROCEEDINGS WAS BEING CLOSELY HELD. WAIYAKI COMMENTED THAT HE HOPED THERE WAS NOTHING SPECIFIC BEHIND SADAT'S REFERENCE TO THE "OIL WEAPON," SINCE A NEW OIL CRISIS WOULD BE SO CATASTROPHIC ON THE THIRD WORLD IN GENERAL AND ON KENYA IN PARTICULAR.

4. SINCE THIS WAS THE FIRST TIME I HAD SEEN DR. WAIYAKI SINCE HIS RETURN FROM THE OAU SUMMIT AND THE NON-ALIGNED CONFERENCE, I ASKED HIM TO COMMENT ON THE OAU DELIBERATIONS ON THE "AFRICAN PEACE KEEPING FORCE." WAIYAKI SAID THAT, WHILE A COMMITTEE HAD BEEN ESTABLISHED TO STUDY THE PROBLEM, IT WAS GENERALLY FELT THAT THE AFRICAN COUNTRIES SHOULD HANDLE FOREIGN MILITARY ASSISTANCE ON A BILATERAL BASIS. ANY COUNTRY ON THE CONTINENT WAS FREE TO CALL ON

CONFIDENTIAL

PAGE 03 STATE 230294

EITHER AFRICAN OR NON-AFRICAN STATES FOR ASSISTANCE, AND THE OTHER AFRICAN COUNTRIES WOULD NOT BE INVOLVED. HE SAID ONE OF THE GREATEST BARRIERS TO AN ALL-AFRICAN FORCE WAS THE EAST-WEST PROBLEM. HE SAID IT WAS GENERALLLY AGREED THAT IF ONE FORCE WERE CREATED IT WOULD ALMOST CERTAINLY LEAD TO THE ESTABLISHMENT OF ANOTHER, WITH OPPOSING POLITICAL ORIENTATION. IT WAS PARTICULARLY CERTAIN THAT IF THE FORCE HAD A WESTERN ORIENTATION, THE SOVIETS WOULD RESPOND BY DEVELOPING A COUNTER FORCE OF THEIR CLIENTS. THE AFRICAN CHIEFS OF STATE WANTED TO AVOID SUCH A SPLIT AT ALL COSTS.

5. SHIFTING THE DISCUSSION TO US-ETHIOPIAN RELATIONS, WAIYAKI SAID THAT HIS CONVERSATION WITH THE ETHIOPIAN LEADERSHIP HAD LED HIM TO CONCLUDE THAT ANY ATTEMPTS A PRESSURE TO HAVE THE ETHIOPIANS REDUCE CUBAN PRESENCE IN THE COUNTRY WOULD BE COUNTERPRODUCTIVE. ALTHOUGH THE ETHIOPIANS THEMSELVES WERE NOT COMPLETELY SATISFIED WITH THE CUBAN PRESENCE IN THEIR COUNTRY, THEY WOULD STRONGLY RESIST HAVING THEIR POLICIES "DICTATED" TO THEM BY WHAT THEY CONSIDER AN IMPERIALIST POWER. WAIYAKI REPEATED HIS OFT-MADE ASSERTION THAT IN ETHIOPIA MARXISM WAS SOMETHING LESS THAN SKIN DEEP AND WOULD PASS AWAY ONCE THE THREAT

TO ETHIOPIA'S NATIONAL SECURITY ABATED. WAIYAKI IS CONVINCED THAT THERE IS LITTLE HOPE OF THE CUBAN PRESENCE BEING DIMINISHED AS LONG AS THE WAR CONTINUES IN ERITREA AND UNTIL THE OGADEN SITUATION HAS BEEN FINALLY SETTLED. WAIYAKI NOTED IN PASSING THAT, FAR FROM BEING SETTLED, THE OGADEN APPEARED TO BE HEATING UP ONCE AGAIN.

6. THE FOREIGN MINISTER REAFFIRMED KENYA'S CLOSE TIES WITH ETHIOPIA AND REMARKED KENYA WOULD BE SENDING A DELEGATION TO ETHIOPIA'S REVOLUTION DAY CELEBRATIONS. WAIYAKI DECLARED THAT, BECAUSE OF THE TWO COUNTRIES' CLOSE TIES, THE ETHIOPIANS LISTENED WHEN KENYA SPOKE. IN THIS CONNECTION, HE OFFERED TO DO WHAT HE COULD TO HELP GET US-ETHIOPIAN RELATIONS BACK ON A BETTER FOOTING, AND MENTIONED THAT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 230294

THE ETHIOPIAN AMBASSADOR WOULD BE COMING IN IMMEDIATELY AFTER I LEFT. I SAID THAT WE WOULD APPRECIATE HIS STRESSING TO THE AMBASSADOR TWO THINGS: (A) THE IMPORTANCE IN BETTERING US-ETHIOPIAN RELATIONS OF SETTLING THE COMPENSATION CLAIMS FOR EXPROPRIATED US PROPERTY IN ETHIOPIA; AND (B) THAT THE UNITED STATES WAS HONESTLY TRYING ITS BEST TO BRING ABOUT A SHIFT IN SOMALIA'S POLICY TOWARDS IT NEIGHBORS, PARTICULARLY A RENUNCINATION OF TERRITORIAL CLAIMS. I SAID THAT WE HAD OURSELVES TOLD THE ETHIOPIANS THIS ON MANY OCCASIONS, BUT WE FELT THEY STILL HAD SOME RESERVATIONS IN BELIEVING US. IF KENYA COULD CONFIRM OUR EFFORTS AND OUR DETERMINATION NOT TO ENTER INTO A MILITATIONSHIP WITH SOMALIA AS LONG AS THE QUESTION OF MOGADISCIO'S SUPPORT FOR ATTACKS ON NEIGHBORING GOVERNMENTS WAS NOT RESOLVED, IT WOULD BE OF GREAT HELP TO US. WAIYAKI SAID HE WOULD MAKE THE POINT NOW AND SEE THAT IT WAS MADE LATER IN ADDIS ABABA AS WELL.

7. THE FOREIGN MINISTER INFORMED ME THAT PRESIDENT MOI HOPED TO MAKE A KENYAN INTERVENTION DURING THE GENERAL DEBATE AT THE 33RD UNGA (REPORTED SEPTTEL). WHILE IN THE UNITED STATES, IF THE TRIP MATERIALIZES, PRESIDENT MOI FELT IT WOULD BE MOST IMPORTANT TO MEET WITH PRESIDENT CARTER TO REAFFIRM THE VERY STRONG TIES WHICH EXIST BETWEEN KENYA AND THE UNITED STATES AND TO RE-EMPHASIZE THE CONTINUATION OF POLITICAL AND ECONOMIC POLICIES LAID DOWN BY PRESIDENT KENYATTA. ALTHOUGH, BECAUSE OF THE FORTHCOMING PARTY ELECTIONS ON OCTOBER 6, MOI IS OBVIOUSLY NOT IN A POSITION TO MAKE A DEFINITE COMMITMENT, I GOT THE STRONG IMPRESSION THAT, BARRING UNFORESEEN EMERGENCIES, MOI CERTAINLY INTENDED TO MAKE THE US TRIP. I MADE NO COMMENT AS TO THE POSSIBILITY OF HIS BEING RECEIVED BY  
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 230294

PRESIDENT CARTER.

8. WAIYAKI BROUGHT UP THE MATTER OF THE NEW FMS LOAN, SAYING THAT HE HAD HELPED DEFENSE PUT PRESSURE ON THE MINISTRY OF FINANCE TO APPROVE THE LOAN APPLICATION EXPEDITIOUSLY. I MADE A POINT OF ASSURING THE FOREIGN MINISTER THAT WHEN WE STRESSED THE URGENCY OF THE MATTER IN OUR RECENT CONVERSATIONS, WE WERE NOT IN ANY WAY TRYING TO PRESSURE THE KENYANS TO ACCEPT THE HILL REPORT RECOMMENDATIONS OR TO APPLY FOR THE CREDIT. THE URGENCY WAS, I EMPHASIZED, SOLELY BUREAUCRATIC, IN THAT WE HAD TO HAVE AN ANSWER ONE WAY OR ANOTHER IN TIME TO PERMIT ACTION TO BE TAKEN ON THE LOAN APPLICATION PRIOR TO THE EXPIRATION OF OUR FISCAL YEAR SEPTEMBER 30. THE MINISTER REPLIED HE AND THE REST OF HIS GOVERNMENT FULLY UNDERSTOOD THE OPERATION OF THE US SYSTEM AND REALIZED WHY WE HAD BEEN PRESSING FOION.

9. WAIYAKI, WHO LEAVES TONIGHT FOR ZAMBIA AT THE HEAD OF A THREE-MAN DELEGATION TO DELIVER A LETTER FROM MOI TO KAUNDA, ASKED IF WE HAD ANY SPECIFICS OF THE ANNOUNCED SMITH INTENTION TO STRIKE HARD AT NKOMO FORCES IN ZAMBIA IN RETALIATION FOR THE DOWNING OF THE AIR RHODESIA PLANE. I REPLIED THAT WE HAD NO INFORMATION ON IT.

10. COMMENT: OBVIOUSLY WAIYAKI HAD NOTHING PARTICULARLY TO TELL ME, ASIDE FROM THE POSSIBILITY OF THE MOI VISIT. I FELT THAT HE HAD ASKED ME TO COME IN MERELY TO REAFFIRM, NOW THAT THE NEW PRESIDENT HAS BEEN INSTALLED, THE CONTINUATION OF KENYAN POLICIES AS BEFORE AND TO REAFFIRM KENYA'S DESIRE TO MAINTAIN ITS CLOSE TIES OF FRIENDSHIP WITH THE UNITED STATES. IN A VERY REAL SENSE, THIS WAS NOT SIMPLY A MATTER OF FORM. WE ARE IMPORTANT TO KENYA, AND I HAVE THE IMPRESSION THT MOI WANTS TO MAKE SURE THAT WE FULLY REALIZE OUR SPECIAL POSITION HERE. LE MELLE UNQUOTE CHRISTOPHER

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 230294

CONFIDENTIAL

NNNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DISPUTE SETTLEMENT, DIPLOMATIC DISCUSSIONS, INTERGOVERNMENTAL COOPERATION, CHIEF OF STATE VISITS, REPRISALS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 sep 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE230294  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** BJSHARP  
**Enclosure:** n/a  
**Executive Order:** X2  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780381-0914  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780980/aaaacoab.tel  
**Line Count:** 217  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** e58ae852-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 28 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1481109  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CALL ON FOREIGN MINISTER WAIYAKI  
**TAGS:** PEPR, US, KE, ET, SO, XA, RH  
**To:** USUN NEW YORK  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/e58ae852-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014